

COUNCIL MEETING

7.30 pm Wednesday, 8 June 2016 At Council Chamber - Town Hall

Members of the Council of the London Borough of Havering are hereby summoned to attend a meeting of the Council at the time and place indicated for the transaction of the following business

Daniel Fenwick Monitoring Officer

For information about the meeting please contact: Anthony Clements tel: 01708 433065 anthony.clements@oneSource.co.uk



Please note that this meeting will be webcast.

Members of the public who do not wish to appear in the webcast will be able to sit in the balcony, which is not in camera range.

Protocol for members of the public wishing to report on meetings of the London Borough of Havering

Members of the public are entitled to report on meetings of Council, Committees and Cabinet, except in circumstances where the public have been excluded as permitted by law.

Reporting means:-

- filming, photographing or making an audio recording of the proceedings of the meeting;
- using any other means for enabling persons not present to see or hear proceedings at a meeting as it takes place or later; or
- reporting or providing commentary on proceedings at a meeting, orally or in writing, so that the report or commentary is available as the meeting takes place or later if the person is not present.

Anyone present at a meeting as it takes place is not permitted to carry out an oral commentary or report. This is to prevent the business of the meeting being disrupted.

Anyone attending a meeting is asked to advise Democratic Services staff on 01708 433076 that they wish to report on the meeting and how they wish to do so. This is to enable employees to guide anyone choosing to report on proceedings to an appropriate place from which to be able to report effectively.

Members of the public are asked to remain seated throughout the meeting as standing up and walking around could distract from the business in hand.

AGENDA

1 PRAYERS

2 APOLOGIES FOR ABSENCE

To receive apologies for absence (if any).

3 MINUTES (Pages 1 - 40)

To sign as a true record the minutes of the Extraordinary and Annual Meetings of the Council held on 18 May 2016 (attached).

4 DISCLOSURE OF INTERESTS

Members are invited to disclose any pecuniary interest in any of the items on the agenda at this point of the meeting.

Members may still disclose any pecuniary interest in an item at any time prior to the consideration of the matter.

5 ANNOUNCEMENTS BY THE MAYOR, BY THE LEADER OF THE COUNCIL OR BY THE CHIEF EXECUTIVE

To receive announcements (if any).

6 **REVIEW OF THE OPERATION OF THE HIGHWAYS ADVISORY COMMITTEE** (Pages 41 - 54)

To consider a report of the Governance Committee on a review of the operation of the Highways Advisory Committee (attached).

7 DEBATE ON STATEMENT BY THE LEADER OF THE COUNCIL

Deemed motion by the Conservative Group

That the statement given by the Leader of the Council at the Annual Meeting of the Council on 18 May 2016 be received.

8 MEMBERS' QUESTIONS (Pages 55 - 58)

Attached.

Council, 8 June 2016 - Agenda

9 MOTIONS FOR DEBATE (Pages 59 - 62)

Motions paper attached.

Public Document Pack Agenda Item 3



MINUTES OF AN EXTRAORDINARY OF THE COUNCIL OF THE LONDON BOROUGH OF HAVERING Council Chamber - Town Hall 18 May 2016 (7.30 - 7.40 pm)

Present: The Mayor (Councillor Brian Eagling) in the Chair

Councillors Councillors June Alexander, Clarence Barrett, Robert Benham, Wendy Brice-Thompson, Ray Best, Michael Deon Burton, Joshua Chapman, Philippa Crowder. John Crowder. Keith Darvill, Meg Davis, Ian de Wulverton, Osman Dervish, Nic Dodin, Alex Donald, David Durant, Gillian Ford, Jason Frost, Jody Ganly, John Glanville, Linda Hawthorn, David Johnson, Barbara Matthews. Steven Kellv. Phil Martin. Robby Misir. Ray Morgon, Barry Mugglestone, John Mylod, Stephanie Nunn, Denis O'Flynn, Dilip Patel, Viddy Persaud, Roger Ramsey, Keith Roberts, Patricia Rumble, Carol Smith, Frederick Thompson, Linda Trew. Jeffrey Tucker, Linda Van den Hende, Melvin Wallace, Lawrence Webb, Roger Westwood, Damian White, Michael White, Reg Whitney, Graham Williamson, Darren Wise and John Wood

Approximately 60 Members' guests and members of the public and a representative of the press were also present.

Apologies were received for the absence of Councillors Garry Pain and Julie Wilkes.

The Mayor advised Members and the public of action to be taken in the event of emergency evacuation of the Town Hall becoming necessary.

Reverend Steven Banting, Vicar, St Peter's Church Harold Wood and Assistant Area Dean of Havering opened the meeting with prayers.

The meeting closed with the singing of the National Anthem.

105 DISCLOSURE OF PECUNIARY INTERESTS (agenda item 3)

There were no disclosures of interest.

106 ANNOUNCEMENTS BY THE MAYOR (agenda item 4)

The Mayor thanked his Chaplain – Reverend Banting and Father Hingley and also thanked the Mayoress and the Deputy Mayor for their invaluable support throughout the year. Thanks were also recorded to the Mayoral Support team.

The Mayor made reference to several highlights of his year in office including the recent variety show at the Queen's Theatre. The Mayor announced that in excess of £30,000 had been raised for the Mayoral charities and this was greeted with warm applause on all sides of the Chamber.

107 **PRESENTATION TO MAYOR'S CADET (agenda item 5)**

The Mayor made a presentation to the Mayor's Cadet 2015/16 – Flight Sargeant Rowan Adair of 452 (Hornchurch) Squadron Air Training Corps and thanked him for his assistance during the year.

Mayor



MINUTES OF THE ANNUAL MEETING OF THE COUNCIL OF THE LONDON BOROUGH OF HAVERING Council Chamber - Town Hall 18 May 2016 (7.40 - 9.20 pm)

Present: The Mayor (Councillor Philippa Crowder) in the Chair

Councillors Councillors June Alexander, Clarence Barrett, Robert Benham, Wendy Brice-Thompson, Ray Best. Michael Deon Burton, Joshua Chapman, John Crowder, Keith Darvill. Meg Davis. Alex Donald, lan de Wulverton, Osman Dervish, Nic Dodin, David Durant, Brian Eagling, Gillian Ford. Jason Frost. Jody Ganly, John Glanville, Linda Hawthorn, David Johnson, Barbara Matthews. Steven Kellv. Phil Martin. Robby Misir. Ray Morgon, Barry Mugglestone, John Mylod, Stephanie Nunn, Viddy Persaud, Denis O'Flynn, Ron Ower, Dilip Patel, Roger Ramsey, Keith Roberts, Patricia Rumble, Carol Smith, Frederick Thompson, Jeffrey Tucker, Linda Trew, Linda Van den Hende. Melvin Wallace, Lawrence Webb, Roger Westwood, Damian White, Michael White, Reg Whitney, Graham Williamson, Darren Wise and John Wood

Approximately 60 Members' guests and members of the public and a representative of the press were also present.

Apologies were received for the absence of Councillors Garry Pain and Julie Wilkes.

The meeting closed with the singing of the National Anthem.

1 **MAYORALTY (agenda item 1)**

Motion on behalf of the Conservative Group

That Councillor Philippa Crowder be elected Mayor for the Municipal Year 2016/17.

Following a proposing speech by the Leader of the Council, Councillor Philippa Crowder was **ELECTED** as Mayor for the municipal year 2016/17, without division.

Councillor Philippa Crowder, having made the Declaration of Acceptance of Office of Mayor as required by the Local Government Act 1972, then took the Chair and thanked the Council for the honour conferred upon her. The Mayor indicated that her consort would be **Councillor John Crowder**.

2 **DEPUTY MAYOR**

In accordance with the Local Government Act 1972, the Mayor signified in writing her appointment of **Councillor Linda Van den Hende** as Deputy Mayor for the ensuing year and to carry out the duties of the Mayor in case of the Mayor's illness or absence.

Councillor Van den Hende made the Declaration of Acceptance of Office accordingly. The Mayor indicated that the Deputy Mayor's Consort for the year would be Mr Laurence Chalk.

3 MINUTES (agenda item 2)

The minutes of the meeting of the Council held on 30 March 2016 were before the Council for approval.

It was **AGREED**, without division, that the minutes be signed as a correct record.

4 DISCLOSURE OF PECUNIARY INTERESTS (agenda item 3)

The Members present named in minutes 1 and 8 (the Mayoralty and various Committee Chairmanships) who were candidates for offices attracting a Special Responsibility Allowance, each declared a personal interest under the Members' Code of Conduct as, if elected, they would benefit from the Members' Allowance Scheme 2016-17.

5 **RETIREMENT OF CHIEF EXECUTIVE (agenda item 4)**

All Group Leaders as well as other Members paid tribute to Cheryl Coppell on the occasion of her retirement as Chief Executive of the Council. A presentation was made to Cheryl to mark the occasion and this was greeted with warm applause from all sides.

6 ANNOUNCEMENTS BY THE MAYOR, BY THE LEADER OF THE COUNCIL OR BY THE CHIEF EXECUTIVE (agenda item 5)

The Mayor announced that the Havering Family Diabetes Group would be one of the Mayoral charities for the coming year. Other Mayoral charities would be decided at a later date. The Mayor thanked Councillor Benham for offering to be her Charity Steward. The Mayor's first charity event -asummer ball, had been arranged for 2 July. The text of the announcements given by the Leader of the Council is attached at appendix 1 to these minutes.

7 APPOINTING THE COMMITTEES OF THE COUNCIL AND SCHEME OF DELEGATION (agenda item 6)

There was before the Council a report of the Monitoring Officer concerning the appointment of the Committees of the Council, and advising on political balance issues and the scheme of delegation.

The report was **AGREED** without division and it was **RESOLVED**:

- (1) That, so far as necessary to enable any changes proposed and agreed during this meeting to be carried in to effect, Council Procedure Rule 20.2 (proposals to amend the Constitution to be referred to Governance Committee without discussion) be suspended.
- (2) That, subject to the Council's consideration of any motion or amendment to this report relating to changes in the Committee structure, the Committees listed in Appendix 1 of the report to Council be appointed for the 2016/17 Municipal Year and that:
 - (a) As required by statute, two voting co-optees representing the Church of England and the Roman Catholic Church and three parent governor co-optees selected in accordance with the appropriate Regulations, be appointed to the Children's Services Overview and Scrutiny Sub-Committee.
 - (b) The other non-elected member "appointments" and invitations to attend shown in the Appendix (and particularly its annexes) be confirmed.
- (3) Those Committees be appointed with:
 - (a) the membership sizes and
 - (b) the political balance

indicated in Appendix 2 of the report to Council.

- (4) That the delegation of non-executive functions (as defined by the Local Authorities (Functions and Responsibilities) (England) Regulations 2000 (amended) to officers be agreed as set out in the Council's Constitution.
- (5) To agree that all officers with delegated powers have power to further delegate those powers to other officers under s.101 of the Local Government Act 1972 or as provided for by any other legislation and may agree a scheme of delegation to officers for their service areas.

8 APPOINTING THE CHAIRMEN AND VICE-CHAIRMEN OF COMMITTEES (agenda item 7)

Motion on behalf of the Independent Residents' Group

Committee	Chairman Councillor	Vice-Chairman Councillor
Adjudication and Review (2 Vice- Chairmen)		1. 2.
Audit		
Governance		
Highways Advisory	David Durant	
Licensing (3 Vice-Chairmen)		1. Keith Roberts 2. 3.
Pensions		
Regulatory Services		
Rainham and Wennington and South Hornchurch Working Party (No Vice- Chairman)	Michael Deon Burton	
Overview and Scrutiny Board		
Children and Learning Overview and Scrutiny Sub-Committee		
Crime & Disorder Sub- Committee		David Durant
Environment Overview and Scrutiny Sub- Committee		
Health Overview and Scrutiny Sub- Committee		
Individuals Overview and Scrutiny Sub- Committee		

Towns and Communities Overview and Scrutiny Sub- Committee	

Appointments	

Motion on behalf of the UKIP Group

Committee	Chairman Councillor	Vice-Chairman Councillor
Adjudication and Review (2 Vice-Chairmen)		1. 2.
Audit		
Governance		
Highways Advisory		
Licensing		1.
(3 Vice-Chairmen)		2. 3.
Pensions		David Johnson
Regulatory Services		
Rainham & Wennington and South Hornchurch Working Party (No Vice- Chairman)		
Overview and Scrutiny Board		
Children & Learning Overview & Scrutiny Sub-Committee		
Crime & Disorder Sub- Committee	lan de Wulverton	

Environment Overview		
& Scrutiny Sub-		
Committee		
Health Overview and		
Scrutiny Sub-		
Committee		
Individuals Overview &		
Scrutiny Sub-		
Committee		
Towns and	Lawrence Webb	
Communities Overview		
& Scrutiny Sub-		
Committee		

Appointments	

Motion on behalf of the East Havering Residents' Group

Committee	Chairman Councillor	Vice-Chairman Councillor
Adjudication and Review (2 Vice- Chairmen)		
Audit		
Governance		
Highways Advisory	Darren Wise	
Licensing (3 Vice-Chairmen)		
Pensions		
Regulatory Services		Linda Hawthorn
Rainham and Wennington and South Hornchurch Working Party (No Vice- Chairman)		

Overview and Scrutiny Board	Gillian Ford	
Children and Learning Overview and Scrutiny Sub-Committee Crime & Disorder Sub-	Gillian Ford	
Committee		
Environment Overview and Scrutiny Sub- Committee		Alex Donald
Health Overview and Scrutiny Sub- Committee		
Individuals Overview and Scrutiny Sub- Committee		
Towns and Communities Overview and Scrutiny Sub- Committee		Linda Hawthorn

Appointments	

Motion on behalf of the Conservative Group

Committee	Chairman Councillor	Vice-Chairman Councillor
Adjudication and Review (2 Vice-Chairmen)	Garry Pain	1. Roger Westwood 2.
Audit	Viddy Persaud	
Governance	Meg Davis	Melvin Wallace
Highways Advisory		Frederick Thompson
Licensing (3 Vice-Chairmen)	Dilip Patel	 Linda Trew Frederick Thompson .

Pensions	Michael White	
Regulatory Services	Robby Misir	
Rainham and Wennington and South Hornchurch Working Party (No Vice- Chairman)		
Overview and Scrutiny Board		
Children & Learning Overview & Scrutiny Sub-Committee		
Crime & Disorder Sub- Committee		Meg Davis
Environment Overview & Scrutiny Sub- Committee		
Health Overview and Scrutiny Sub- Committee		Dilip Patel
Individuals Overview & Scrutiny Sub- Committee		
TownsandCommunitiesOverview&ScrutinySub-Committee		

Appointments	Roger Ramsey	

Motion on behalf of the Residents' Group

Committee	Chairman Councillor	Vice-Chairman Councillor
Adjudication and Review (2 Vice- Chairmen)	Cllr John Mylod	1.Cllr John Mylod 2.
Audit	Cllr Julie Wilkes	Cllr Julie Wilkes

Governance	Cllr Ray Morgon	Cllr Ray Morgon
Highways Advisory	Cllr Barry Mugglestone	Cllr Barry Mugglestone
Licensing (3 Vice-Chairmen)	Cllr John Wood	1. Cllr John Wood 2. 3.
Pensions	Cllr Stephanie Nunn	Cllr Stephanie Nunn
Regulatory Services	Cllr Reg Whitney	Cllr Reg Whitney
Rainham and Wennington and South Hornchurch Working Party (No Vice- Chairman)	Cllr Reg Whitney	
Overview and Scrutiny Board	Cllr Barbara Matthews	Cllr Barbara Matthews
Children and Learning Overview and Scrutiny Sub-Committee	Cllr Nic Dodin	Cllr Nic Dodin
Crime & Disorder Sub- Committee	Cllr John Mylod	Cllr John Mylod
Environment Overview and Scrutiny Sub- Committee	Cllr Barbara Matthews	Cllr Barry Mugglestone
Health Overview and Scrutiny Sub- Committee	Cllr Ray Morgon	
Individuals Overview and Scrutiny Sub- Committee	Cllr June Alexander	
Towns and Communities Overview and Scrutiny Sub- Committee	Cllr Jody Ganly	Cllr Jody Ganly

Appointments	Cllr Ray Morgon	Cllr Ray Morgon

AMENDMENT

APPOINTMENT OF THE CHAIRMEN AND VICE-CHAIRMEN OF COMMITTEES

Motion on behalf of the CONSERVATIVE Group

Committee	Chairman Councillor	Vice-Chairman Councillor
Adjudication and Review (2 Vice- Chairmen)	GARRYPAIN	1.ROGER WESTWOOD 2.
Audit	VIDDY PERSAUD	
Governance	MEG DAVIS	MELVIN WALLACE
Highways Advisory		FREDERICK THOMPSON
Licensing (3 Vice-Chairmen)	DILIP PATEL	1.LINDA TREW 2.FREDERICK THOMPSON 3.
Pensions	JOHN CROWDER	
Regulatory Services	ROBBY MISIR	
Rainham and Wennington and South Hornchurch Working Party (No Vice- Chairman)		
Overview and Scrutiny Board		VIDDY PERSAUD
Children and Learning Overview and Scrutiny Sub-Committee Crime & Disorder Sub-		MEG DAVIS
Committee Environment Overview		
and Scrutiny Sub- Committee		CAROL SMITH
Health Overview and Scrutiny Sub-	MICHAEL WHITE	DILIP PATEL

Committee		
Individuals Overview and Scrutiny Sub- Committee	LINDA TREW	RAY BEST
TownsandCommunitiesOverviewandScrutinySub-Committee		

Appointments	ROGER RAMSEY	

AMENDMENT

APPOINTMENT OF THE CHAIRMEN AND VICE-CHAIRMEN OF COMMITTEES

Motion on behalf of the EAST HAVERING RESIDENTS' Group

Committee	Chairman Councillor	Vice-Chairman Councillor
Adjudication and Review (2 Vice-		
Chairmen) Audit		
Governance		
Highways Advisory	DARREN WISE	
Licensing (3 Vice-Chairmen)		
Pensions		
Regulatory Services		ALEX DONALD
Rainham and Wennington and South Hornchurch Working Party (No Vice- Chairman)		

Overview and Scrutiny Board	GILLIAN FORD	
Children and Learning Overview and Scrutiny Sub-Committee	GILLIAN FORD	
Crime & Disorder Sub- Committee		
Environment Overview and Scrutiny Sub- Committee	LINDA HAWTHORN	
Health Overview and Scrutiny Sub- Committee		
Individuals Overview and Scrutiny Sub- Committee		
Towns and Communities Overview and Scrutiny Sub- Committee		LINDA HAWTHORN

Appointments	CLARENCE BARRETT

The following appointments were unopposed and were **AGREED** without division:

Committee	Chairman Councillor	Vice-Chair Councillor
Adjudication and Review (2 Vice-Chairmen)		 Roger Westwood John Mylod
Audit		Julie Wilkes
Governance		
Highways Advisory		
Licensing (3 Vice-Chairmen)		
Pensions		

Regulatory Services	
Rainham & Wennington and South Hornchurch Working Party (No Vice- Chairman) Overview and Scrutiny	
Board	
Children & Learning Overview & Scrutiny Sub-Committee	
Crime & Disorder Sub- Committee	
Environment Overview & Scrutiny Sub- Committee	
Health Overview and Scrutiny Sub- Committee	Dilip Patel
Individuals Overview & Scrutiny Sub- Committee	Ray Best
TownsandCommunitiesOverview&ScrutinySub-Committee	

Appointments	

The following appointments were **AGREED** following votes:

Vice-Chair of Licensing Committee (three Vice-Chairs)

Conservative Group nominee Councillor	Conservative Group nominee Councillor	Residents' Group nominee Councillor
Linda Trew	Frederick Thompson	John Wood+ (16 votes)
_	Group nominee Councillor	Group nominee CouncillorGroup nominee CouncillorLinda TrewFrederick Thompson

Councillors Keith Roberts, Linda Trew and Frederick Thompson were **ELECTED** as Vice-Chairs of the Licensing Committee (see divisions 1-4).

Chairman of Highways Advisory Committee

Independent Residents' Group nominee Councillor	East Havering Residents' Group nominee Councillor	Residents' Group nominee Councillor
David Durant	Darren Wise	Barry Mugglestone
(6 votes)	(34 votes)	(12 votes)

Councillor Darren Wise was **ELECTED** as Chairman of the Highways Advisory Committee (see division 5).

Chairman of Adjudication and Review Committee

Conservative Group	Residents' Group
nominee	nominee
Councillor	Councillor
Garry Pain	John Mylod

Councillor Garry Pain was **ELECTED** as Chairman of the Highways Advisory Committee by 36 votes to 12 (see division 6).

Chairman of Audit Committee

Conservative	Residents' Group
Group nominee	nominee
Councillor	Councillor
Viddy Persaud	Julie Wilkes

Councillor Viddy Persaud was **ELECTED** as Chairman of the Highways Advisory Committee by 35 votes to 12 (see division 7).

Chairman of Governance Committee

Conservative Group	Residents' Group
nominee	nominee
Councillor	Councillor
Meg Davis	Ray Morgon

Councillor Meg Davis was **ELECTED** as Chairman of the Governance Committee by 36 votes to 12 (see division 8).

Vice-Chair of Governance Committee

Conservative Group	Residents' Group
nominee	nominee
Councillor	Councillor
Melvin Wallace	Ray Morgon

Councillor Melvin Wallace was **ELECTED** as Vice-Chair of the Governance Committee by 36 votes to 12 (see division 9).

Vice-Chair of Highways Advisory Committee

Conservative Group	Residents' Group
nominee	nominee
Councillor	Councillor
Frederick Thompson	Barry Mugglestone

Councillor Frederick Thompson was **ELECTED** as Vice-Chair of the Highways Advisory Committee by 36 votes to 12 (see division 10).

Chairman of Licensing Committee

Conservative	Residents' Group
Group nominee	nominee
Councillor	Councillor
Dilip Patel	John Wood

Councillor Dilip Patel was **ELECTED** as Chairman of the Licensing Committee by 35 votes to 12 (see division 11).

Chairman of Pensions Committee

Conservative	Residents' Group
Group nominee	nominee
Councillor	Councillor
John Crowder	Stephanie Nunn

Councillor John Crowder was **ELECTED** as Chairman of the Pensions Committee by 34 votes to 13 (see division 12).

Vice-Chair of Pensions Committee

	UKIP Group nominee Councillor	Residents' Group nominee Councillor
D	avid Johnson	Stephanie Nunn

Councillor David Johnson was **ELECTED** as Vice-Chair of the Pensions Committee by 34 votes to 12 (see division 13).

Chairman of Regulatory Services Committee

Conservative	Residents' Group
Group nominee	nominee
Councillor	Councillor
Robby Misir	Reg Whitney

Councillor Robby Misir **ELECTED** as Chairman of the Regulatory Services Committee by 36 votes to 10 (see division 14).

Vice-Chair of Regulatory Services Committee

East Havering Residents' Group nominee Councillor	Residents' Group nominee Councillor
Alex Donald	Reg Whitney

Councillor Alex Donald was **ELECTED** as Vice-Chair of the Regulatory Services Committee by 30 votes to 16 (see division 15).

Chairman of Rainham & Wennington and South Hornchurch Working Party

Independent Residents' Group nominee Councillor	Residents' Group nominee Councillor
Michael Deon Burton	Reg Whitney

Councillor Michael Deon Burton was **ELECTED** as Chairman of the Rainham & Wennington and South Hornchurch Working Party by 39 votes to 10 (see division 16).

Chairman of Overview and Scrutiny Board

East Havering Residents' Group nominee Councillor	Residents' Group nominee Councillor
Gillian Ford	Barbara Matthews

Councillor Gillian Ford was **ELECTED** as Chairman of the Overview and Scrutiny Board by 34 votes to 13 (see division 17).

Vice-Chair of Overview and Scrutiny Board

Residents'	Conservative Group
Group nominee	nominee
Councillor	Councillor
Barbara Matthews	Viddy Persaud

Councillor Viddy Persaud was ELECTED as Vice-Chair of the Overview and by 32 votes to 15 (see division 18).

Chairman of Children and Learning Overview & Scrutiny Sub-Committee

East Havering Residents' Group nominee Councillor	Residents' Group nominee Councillor
Gillian Ford	Nic Dodin

Councillor Gillian Ford was **ELECTED** as Chairman of the Children and Learning Overview and Scrutiny Sub-Committee by 35 votes to 12 (see division 19).

Vice-Chair of Children and Learning Overview & Scrutiny Sub-Committee

Residents'	Conservative Group
Group nominee	nominee
Councillor	Councillor
Nic Dodin	Meg Davis

Councillor Meg Davis was **ELECTED** as Vice-Chair of the Children and Learning Overview and Scrutiny Sub-Committee by 35 votes to 12 (see division 20).

Chairman of Crime and Disorder Sub-Committee

UKIP Residents'	Residents' Group
Group nominee	nominee
Councillor	Councillor
lan de Wulverton	John Mylod

Councillor Ian de Wulverton was **ELECTED** as Chairman of the Crime and Disorder Sub-Committee by 35 votes to 12 (see division 21).

Independent Residents' Group nominee Councillor	Residents' Group nominee Councillor
David Durant	John Mylod

Vice-Chair of Crime and Disorder Sub-Committee

Councillor David Durant was **ELECTED** as Vice-Chair of the Crime and Disorder Sub-Committee by 34 votes to 18 (see division 22).

Chairman of Environment Overview and Scrutiny Sub-Committee

Residents' Group nominee Councillor	East Havering Residents' Group nominee Councillor
Barbara Matthews	Linda Hawthorn

Councillor Linda Hawthorn was **ELECTED** Chairman of the Environment Overview and Scrutiny Sub-Committee by 31 votes to 15 (see division 23).

Vice-Chair of Environment Overview and Scrutiny Sub-Committee

Residents' Group	Conservative Group
nominee	nominee
Councillor	Councillor
Barry Mugglestone	Carol Smith

Councillor Carol Smith was **ELECTED** as Vice-Chair of the Environment Overview and Scrutiny Sub-Committee by 34 votes to 13 (see division 24).

Residents'	Conservative Group
Group nominee	nominee
Councillor	Councillor
Ray Morgon	Michael White

Chairman of Health Overview and Scrutiny Sub-Committee

Councillor Michael White was **ELECTED** as Chairman of the Health Overview and Scrutiny Sub-Committee by 35 votes to 12 (see division 25).

Chairman of Individuals Overview and Scrutiny Sub-Committee

Residents'	Conservative Group
Group nominee	nominee
Councillor	Councillor
June Alexander	Linda Trew

Councillor June Alexander was **ELECTED** as Chairman of the Individuals Overview and Scrutiny Sub-Committee by 34 votes to 13 (see division 26).

Chairman of Towns and Communities Overview and Scrutiny Sub-Committee

UKIP	Residents' Group
Group nominee	nominee
Councillor	Councillor
Lawrence Webb	Jody Ganly

Councillor Lawrence Webb was **ELECTED** as Chairman of the Towns and Communities Overview and Scrutiny Sub-Committee by 34 votes to 11 (see division 27).

Vice-Chair of Towns and Communities Overview and Scrutiny Sub-Committee

East Havering Residents' Group nominee Councillor	Residents' Group nominee Councillor
Linda Hawthorn	Jody Ganly

Councillor Linda Hawthorn was **ELECTED** as Vice-Chair of the Towns and Communities Overview and Scrutiny Sub-Committee by 27 votes to 17 (see division 28).

Chairman of Appointments Sub-Committee

Conservative	Residents' Group
Group nominee	nominee
Councillor	Councillor
Roger Ramsey	Ray Morgon

Councillor Roger Ramsey was ELECTED as Chairman of the Appointments Sub-Committee by 35 votes to 12 (see division 29).

Vice-Chair of Appointments Sub-Committee

Residents' Group nominee Councillor	East Havering Residents' Group nominee Councillor
Ray Morgon	Clarence Barrett

Councillor Clarence Barrett was **ELECTED** as Vice-Chair of the Appointments Sub-Committee by 34 votes to 13 (see division 30).

For ease of reference, a summary of the Members appointed by Council to positions is as follows:

Committee	Chairman Councillor	Vice-Chair Councillor
Adjudication and Review (2 Vice-Chairmen)	Garry Pain	1. Roger Westwood 2. John Mylod
Audit	Viddy Persaud	Julie Wilkes
Governance	Meg Davies	Melvin Wallace
Highways Advisory	Darren Wise	Frederick Thompson
Licensing (3 Vice-Chairmen)	Dilip Patel	 Keith Roberts Linda Trew Frederick Thompson
Pensions	John Crowder	David Johnson
Regulatory Services	Robby Misir	Alex Donald
Rainham & Wennington and South Hornchurch Working Party (No Vice-Chairman)	Michael Deon Burton	
Overview and Scrutiny Board	Gillian Ford	Viddy Persaud
Children & Learning Overview & Scrutiny Sub-Committee	Gillian Ford	Meg Davies
Crime & Disorder Sub-Committee	lan de Wulverton	David Durant
Environment Overview & Scrutiny Sub-Committee	Linda Hawthorn	Carol Smith
Health Overview and Scrutiny Sub- Committee	Michael White	Dilip Patel
Individuals Overview & Scrutiny Sub- Committee	Linda Trew	Ray Best
Towns and Communities Overview & Scrutiny Sub-Committee	Lawrence Webb	Linda Hawthorn

Appointments	Roger Ramsey	Clarence Barrett

9 **APPOINTMENT OF THE MEMBER CHAMPIONS (agenda item 8)**

Motion on behalf of the East Havering Residents' Group

That the following be appointed Champions as indicated:

For the Armed Forces -

For the Equalities and Diversity -

For the Historic Environment – Linda Hawthorn

For the Over 50's – Linda Van den Hende

For the Voluntary Sector Compact -

For Younger Persons – Alex Donald

Motion on behalf of the Conservative Group

That the following be appointed Champions as indicated:

For the Armed Forces – John Crowder

For the Equalities and Diversity -

For the Historic Environment –

For the Over 50's -

For the Voluntary Sector Compact – Viddy Persaud

For Younger Persons –

Motion on behalf of the Residents' Group

That the following be appointed Champions as indicated:

For the Armed Forces – Cllr Barry Mugglestone

For the Equalities and Diversity - Cllr Stephanie Nunn

For the Historic Environment – Cllr Barbara Matthews

For the Over 50's – Cllr John Mylod

For the Voluntary Sector Compact - Cllr June Alexander

For Younger Persons – Cllr Jody Ganly

Councillor Stephanie Nunn was **ELECTED** as Member Champion for Equalities and Diversity, without division.

The following appointments were **AGREED** following votes.

Member Champion for the Armed Forces

Conservative	Residents' Group
Group nominee	nominee
Councillor	Councillor
John Crowder	Barry Mugglestone

Councillor John Crowder was **ELECTED** as Member Champion for the Armed Forces by 33 votes to 13 (see division 31).

Member Champion for the Historic Environment

East Havering Residents' Group nominee Councillor	Residents' Group nominee Councillor
Linda Hawthorn	Barbara Matthews

Councillor Linda Hawthorn was **ELECTED** as Member Champion for the Historic Environment by 32 votes to 13 (see division 32).

C. Member Champion for the Over Fifties

East Havering Residents' Group nominee Councillor	Residents' Group nominee Councillor
Linda Van den Hende	John Mylod

Councillor Linda Van den Hende was **ELECTED** as Member Champion for the Over Fifties by 33 votes to 13 (see division 33).

D. Member Champion for the Voluntary Sector Compact

Conservative	Residents' Group
Group nominee	nominee
Councillor	Councillor
Viddy Persaud	June Alexander

Councillor Viddy Persaud was **ELECTED** as Member Champion for Younger Persons by 33 votes to 13 (see division 34).

E. Member Champion for Younger Persons

East Havering Residents' Group nominee Councillor	Residents' Group nominee Councillor
Alex Donald	Jody Ganly

Councillor Alex Donald was **ELECTED** as Member Champion for Younger Persons by 36 votes to 10 (see division 35).

10 STATEMENT BY THE LEADER OF THE COUNCIL (agenda item 9)

The text of the statement given by the Leader of the Council is shown at appendix 2 to these minutes.

11 VOTING RECORD

The record of voting decisions is attached as appendix 3.

Mayor

Minute Item 6

Appendix 1

LEADER'S ANNOUNCEMENTS TO ANNUAL COUNCIL WEDNESDAY 18 MAY 2016

Madam Mayor

I rise to announce some changes to Cabinet in accordance with the Local Government Act 2000.

Councillor Meg Davis will be ceasing to hold a cabinet position in order to reduce the extent of the burden of her responsibility. Meg has done a fine job in carrying the considerable children's portfolio especially as a new member. She has gained the respect of those working with her and done a fine job for which I offer my sincere thanks. I am pleased to say that she has agreed to be nominated for a role outside Cabinet.

Councillor Robert Benham has agreed to move from his existing portfolio to Children's Services and it will now include the Apprenticeship programme.

The Environment Portfolio will be combined with Regulatory Services and held by Councillor Osman Dervish.

In place of Councillor Davis I am appointing two Deputy Cabinet members namely Councillor Joshua Chapman and Councillor Jason Frost who will each waive one half of the full cabinet responsibility allowance. Councillor Chapman will assist and work with Councillor Damian White in Housing but with particular responsibility for the Romford Housing Zone. Councillor Frost will assist and work with Councillor Dervish but with particular responsibility for the rolling out of the school parking scheme.

I propose also to vary the portfolio of Councillor Clarence Barrett by adding transformation and the client side of IT. I would like this to include the question of channel shift in order to ensure that as computer access to services is extended we ensure ease of use and that those members of our community who do not find this to be feasible for them can be accommodated in a sensitive way.

Thank you.

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Minute Item 10

Appendix 2

Leader's Statement to Annual Council Wednesday 18 May 2016

Madam Mayor

I would like to start with congratulations to two of our member colleagues in the Chamber tonight.

Firstly to welcome a familiar face back to the Council, Cllr Denis O'Flynn. Congratulations on your election to represent Heaton ward, I'm sure your colleague, Cllr Darvill, will welcome working alongside you.

And congratulations to Cllr Barbara Matthews who has reached 30 years of continuous service as a councillor – no mean feat of endurance!

Madam Mayor although it has been the practice for the Leader to deliver a report to this meeting I do not propose to deliver a long and comprehensive account of all that has taken place over the past 12 months. This reflects the fact that I endeavour to bring members up to date as to the main current developments at each full Council meeting.

I would however Madam Mayor like to take the opportunity to summarise and review some of the particular achievements which have been recorded and some of the challenges which we have faced and are still facing.

As with most areas we have our share of advantages and disadvantages. With over 50 per cent of our borough being Green Belt and with 108 parks and open spaces and substantial sports and leisure facilities in place and in progress, with schools in high demand, with the sub-regional hospital, with a major retail centre and major road and rail links and hubs available to our residents there is much to commend our area as a place in which to live. Being within easy commuting distance to Central London and having Crossrail and 8 train stations (and soon a ninth) and with a growing London population there is increasing demand for our homes. It is perhaps not surprising therefore that the past year has seen significant increases in house values and rents. A year ago it was possible to find rental properties available within the Housing Benefit Rent Cap. I am advised that that is not now the case, and we have for example 2 bedroomed apartments being offered at some 40 per cent above that cap.

The advantages of our area and our housing having been reasonably priced in relation to London as a whole have meant that we have experienced over the last couple of years noticeable outward migration to us. We have also had the largest net inflow of school aged children in London.

It may be that with the movement in rents and prices these trends will change although the new building development and rising birth rates will continue to increase population projections.

The increase in numbers brings the disadvantage or challenge of increased demand for services. This is at a time of national austerity and budget cuts.

The population increases and our location bring also the disadvantage of heavier traffic and intensifying car parking pressures. It will come as no surprise that we have the largest percentage of car ownership among London boroughs.

Against this general background how then has the Council coped over the past 12 months? I am pleased to report that, despite the many challenges and with some excellent work from our staff, we have examples of good progress.

 The Romford Leisure Centre Development – it is with an enormous amount of pleasure that I can report that the works on the Leisure Centre have begun as I predicted at our last meeting. This development has been long awaited, so long that I suspect Cllr O'Flynn remembers it from his last residency in this Chamber, so it is very gratifying to know it has begun and is on track for delivery in early 2018. I appreciate some members may wish to forget about the prospect of eating their hats when this happens. I hope that even they will welcome the facilities which will enhance Romford Town Centre and provide first rate facilities for our budding sport enthusiasts across the whole borough and our increasing population.
- These facilities will also be augmented by the new £3m sports park at Broxhill which should open in the next couple of months.
- Harold Hill will follow Rainham in having a brand new library and how pleasing it was to learn that 200 volunteers have come forward to work in our libraries. This public-spirited enthusiasm is a credit to our borough.
- The visitor centre at Hornchurch Country Park is up and running.
- The plans for the Rainham Housing Zone and Beam Park scheme are moving on apace with agreement on the Masterplan and Planning Framework which sets the vision and design principles for the area as it develops. With the friendly cooperation of our neighbouring borough of Barking and Dagenham we are on course to provide much needed new housing and major improvements for the benefit of existing residents in that part of our borough.
- And in the north of the borough, securing the funds for the Romford Housing Zone has meant that the Masterplan and Planning Framework can now start to be developed and consulted on for revitalisation of central Romford.
- Havering, along with Redbridge and Barking and Dagenham, are currently working with our colleagues in the local health sector, on the bid for a Health Devolution pilot. This bid will be informed by consultation with key stakeholders across all three boroughs and will aim to address some of the health concerns we all have. It is a major task to devise a business case at all and certainly by the end of July. It is therefore very kind of Cheryl Coppell to agree to continue helping the 3 boroughs on this following her retirement.
- Our OneSource operation in partnership with Newham is progressing strongly and has been joined by our neighbours in Bexley who we have warmly welcomed. The projected savings to the Council are being achieved and exceeded.
- Members will know that Havering is representing London at the Britain in Bloom competition later this year but one of the reasons for this is the very good work done on environmental planting. An example of this is Ludwigschafen Place which is planted with species that filter pollution and contribute to cleaner air for us now and for the future.
- Our programme of securing Green Flags for our parks is also proceeding strongly.

- In Housing our void to re-let periods have fallen dramatically and upon external inspection the housing service has been found to be improving rapidly although there is still progress to be made.
- And thinking of the future, I would like to thank our schools and residents for their support, patience and forbearance in securing much needed additional school places for our younger residents. From our staff point of view it must have been an organisational nightmare and they have worked wonders. Despite the large increase in numbers this year 88% of pupils have been allocated their first choice of school – a truly remarkable result.
- Congratulations also to our primary schools for coming 7th in the whole country for achieving level 4 and above.
- Finally a thank you to those who have made it possible to continue valued public events despite reduced budgets. These have included the Havering Show, the Business Awards, Armed Forces Day, Remembrance Sunday, Holocaust Day, the Christmas lights switch on and celebrations in our local centres and the Queen's Beacon event.

So as you can see Madam Mayor, there is a lot to look forward to and to be proud of. But obviously there remain serious challenges facing the Council over the next two years, with some of the most significant that will require this Chamber's consideration being:

- Balancing the budget in the face of undoubtedly further cuts in Government grants and funding while still meeting the demand-led needs of those who are the most vulnerable in our borough. We expect to continue to be limited in the tax that we can raise and we are in any event fully aware of the need not to overburden hard pressed families with excessive tax increases.
- With a large elderly population the oldest population in London, with new Government imposed obligations, and with large increases in the numbers of children the pressures on our budgets have continued to grow. Our responsibility to those vulnerable residents to whom we owe a duty of care is a heavy one which demands our full attention. This will be particularly challenging.

- The Government's plans to move to Business Rates retention and a Fair Funding Formula will need to be closely followed. "Fair" will need to be what it says as we do not think that we have been fairly treated by successive governments. The Local Growth and Jobs Bill was announced in today's Queen's Speech.
- In pursuing the national policy of channel shift and computerisation and the aim of efficiency we shall need to be mindful and sensitive of the needs of those in our community who find this means of dealing with the Council difficult or impossible.
- There is sure to be an increased impact of road traffic. We are, as I have said, already the borough with the highest percentage of car ownership in London and the issues arising from this will not diminish. Problems at school times and elsewhere will need to be addressed notwithstanding restrictions on enforcement activity.
- Our statutory duty to deal with homelessness has become a dramatically increasing burden with rising rents and larger numbers to assist. With limited funds this will have to be studied carefully.
- There will be the need to cope with changing Housing budgets with progressive social rent reductions and to meet the challenge of the Housing and Planning Act 2016 which received the Royal Assent last week.
- We will be continuing to address the problems caused to some residents by HMOs and some of their occupants with use of the Article 4 direction, the landlords' registration scheme and Community Safety action.
- Government plans for expanding academy status and our schools and for Adoption and Fostering as headlined in the Queen's Speech for legislation today will need to be tracked closely and planned for in Children's Services. The Children and Social Work bill and the Education for All bill were announced in the Speech.
- And the remaining stages of our Local Plan process will be addressed during the period ahead with particular regard to our Green Belt. The Neighbourhood Planning and Infrastructure bill also announced today will need to be considered.

Madam Mayor, these lists are not exhaustive but I am pleased to have been able to update members with examples of positive progress on some tricky issues and to highlight some of the challenges that will have to be faced over the coming 12-24 months.

I would like to thank all my Cabinet colleagues for their tireless efforts in their areas of work and for enabling policies to be put in place to make this progress and to tackle the challenges that we face.

I have already paid tribute to the work of Cheryl Coppell as our Chief Executive. She has lived with our successes and our problems throughout, and her wisdom, skill and hard work have been of great value to us. She has been ably supported by her teams of officers including Andrew Blake-Herbert, and as we face the difficult times ahead it is good to have him at the helm.

So Madam Mayor thank you for your forbearance and let us look forward to your year in office with renewed fortitude and good heart.

VOTING RECORD

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Council, 18 May 2016

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Council, 18 May 2016

DIVISION NUMBER:	21	22	23	24	25	26	27	28	29	30
The Mayor [Cllr. Philippa Crowder]	~	~	0	×	×	×	~	~	~	×
The Deputy Mayor [Cllr. Linda Van den Hende]	~	~	×	x	×	x	~	~	~	x
CONSERVATIVE GROUP										
Cllr Roger Ramsey	~	~	×	×	×	×	~	~	~	×
Cllr Robert Benham	V	v	X	X	×	X	¥	¥	v	X
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Clir Meg Davis	~	~	×	×	×	×	~	~	~	×
Cllr Osman Dervish	~	~	×	×	×	×	~	~	~	×
Cllr Jason Frost	~	~	×	×	×	×	~	~	~	×
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Cllr Stephanie Nunn	×	×	~	~	~	~	×	×	×	~
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UK INDEPENDENCE PARTY GROUP										
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RESIDENTS' GROUP								1	1
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Clir June Alexander	×	×	×	×	×				
Clir Nic Dodin	×	×	×	×	×				
Clir Jody Ganly	×	×	×	×	0				
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Clir Barry Mugglestone	×	×	×	×	×				
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Cllr Alex Donald	~	~	~	~	~				
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UK INDEPENDENCE PARTY GROUP	1							1	1
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Cllr Graham Williamson	0	0	0	0	0			1	1
LABOUR GROUP									
Cllr Keith Darvill	×	×	×	×	~				
Cllr Denis O'Flynn	×	×	×	×	~				
TOTALS									
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Agenda Item 6



COUNCIL, 8 JUNE 2016

REPORT OF THE GOVERNANCE COMMITTEE

REVIEW OF THE OPERATION OF THE HIGHWAYS ADVISORY COMMITTEE

At its meeting on 9 March 2016 a report was presented which reminded Members that the Highway Advisory Committee (HAC) currently reviewed the vast majority of traffic management proposals which often resulted in those proposals being considered multiple times by that Committee. It was therefore proposed to streamline the involvement of the HAC in minor traffic management changes whilst maintaining targeted and local representation of all traffic management proposals.

Members discussed the application of the proposals and asked for clarification about how the process – if the changes were agreed – would work in practice. One member asked why there was no mention of bus stop accessibility and officers agreed that this could be included within the proposed changes. There was discussion about the involvement of Ward councillors in the "call-in" procedure and about whether non-Ward councillors could also exercise "call-in" and if so, at what stage of the process. There were observations made that the process would benefit from having a clear guide about what constituted "minor" road-works in order to assist councillors to decide what course of action (if any) to adopt.

Officers reassured Members that these concerns could – and would - be addressed and also agreed to incorporate a flowchart designed to provide a simple, schematic representation of the process which could be referred to in order to assist Members to understand the process.

The revisions requested by the Committee were carried out and the flowcharts added. The resulting, amended report is attached for reference.

The Governance Committee accordingly recommends to Council that it:

Approve the amendments to the Constitution contained within the report to Governance Committee (attached as appendix 1) which would permit changes to the range and scope of the Highways Advisory Committee. This page is intentionally left blank



APPENDIX 1

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[X]

GOVERNANCE COMMITTEE

9 MARCH 2016	
Subject Heading:	Review of the Operation of the Highway Advisory Committee
CMT Lead:	Andrew Blake-Herbert, Deputy Chief Executive, Communities and Resources
Report Author and contact details:	David Pritchard (01708) 433132 david.pritchard@havering.gov.uk
Policy context:	The decision constitutes a change to the Constitution with the objective of streamlining certain processes relating to Traffic Management Orders
Financial summary:	Cost Neutral

The subject matter of this report deals with the following Council Objectives

Havering will be clean and its environment will be cared for People will be safe, in their homes and in the community Residents will be proud to live in Havering

SUMMARY

The Highway Advisory Committee (HAC) currently reviews the vast majority of traffic proposals often resulting in these proposals being considered multiple times. It is the aim of this report to re-categorise the types of requests made for traffic order changes and when they are reported to HAC. These changes will maintain Members ability to review all requests and call them in for consideration by HAC.

RECOMMENDATIONS

That the Committee **recommend to Council** that it authorises the deletion of the existing Committee Procedure Rules as set out in Part 4 (Rule of Procedure) (Committee Procedure Rules) Para. 15 (Highways Advisory Committee); and replaces them with the following:

- 15 Highways Advisory Committee
- (a) The Highway Advisory Committee will consider proposals for a material parking change which meets any of the criteria listed in 1) to 6) below (except for those which are subject to officer delegation as outlined elsewhere in the Constitution):
 - 1) an integrated scheme such as new Controlled Parking Zones that result in changes other than amendments to existing restrictions
 - 2) the introduction of single scheme involving 3 or more roads
 - 3) the introduction of paid for parking not being amendments within an existing scheme, or
 - 4) the introduction of new permit parking not being amendments within an existing scheme.
 - 5) the introduction of new bus stop accessibility locations.
 - *6) proposals with a multi-ward impact*
- (b) Any other proposal which will result in a material parking change other than those outlined in 15 (a), will be notified to Members via CalBrief and be available for call-in to HAC by the Ward Councillor for consideration at any stage prior to the final approval of the proposed measures by the Ward Councillor.
- (c) Ward Councillors will be given a 7 day period following notification of the final design during which they may refer an item to HAC. If no request to refer to HAC is received, the item will proceed through delegated powers for advertising.
- (d) Any request for call-in must be received by the Head of Service in writing (to include email and fax) during the Calbrief stage (as outlined in Appendix 1). If no such request is received by the CalBrief deadline the Head of Service may determine the proposal in agreement with the Cabinet member.

- (e) Referring schemes to HAC
 - i. A Ward Councillor should be able to call in any application advertised in CalBrief within their ward citing their reasons for `call-in.
 - ii. Following the scheme's design, a ward councillor will be shown the design. The Ward Councillor is then entitled to refer the scheme to HAC for consideration if they so choose.
 - iii. Any non-Ward Councillor can call in any application across Havering where it is felt by the Cabinet Member or the Head of Service that these objections raise issues in need of advice from HAC/ are issues of material concern (In line with regulatory services - planning)
- (f) A Ward Councillor calling-in a proposal should attend the Highways Advisory Committee or appoint a substitute to explain the reasons for the call in.
- (g) A Ward Councillor calling-in a proposal on an item shall be limited to four minutes in addressing the Committee.
- (h) Where public representations have been received to a scheme which is before the Committee for consideration, one objector and one supporter shall have an opportunity to address the Committee. The addressees shall not exceed six minutes (which means that each addressee shall not exceed three minutes) or such lesser time as the committee by resolution, either generally or in relation to a specific scheme, may agree.
- (i) The Chairman may use his/her discretion to allow more than one objector and/or one supporter to address the Committee.

In addition, that the Committee recommend to Cabinet that it delegate additional powers to the Head of StreetCare to agree all schemes which are not designated as a "major scheme" as defined in paragraph 14 of this report.

REPORT DETAIL

1. Following the formal consultation and irrespective of whether there are any objections, the results of the formal consultation are always reported back to the Committee. There are circumstances where the Committee, having approved a proposal will, following the consultation request unilateral

changes. This often necessitates a fresh round of formal consultation with a further final report back to Committee.

- 2. Proposals may be presented at least three times before a formal decision is made where issues are often localised with a limited geographical impact
- 3. Traffic order changes are an 'executive' matter which can only be formally determined by Cabinet, a Cabinet Member or an officer under delegated powers.
- 4. Certain decision making relating to traffic orders has been delegated to the appropriate Head of Service with the support and agreement of the Cabinet Member.

The current delegated powers are:

- To approve local highway management schemes in principle for public consultation.
- To amend or suspend any experimental traffic management order.
- To authorise the creation, amendment and removal of disabled persons parking bays, footway parking bays and at any time waiting restrictions at bends and road junctions.
- To exercise all powers and duties under the Highways Act 1980 that is not delegated to the Leader or a Cabinet Member.
- To authorise the issue of temporary traffic orders, temporary traffic notices and temporary prohibitions of waiting and loading.
- 5. The Council receives a substantial number of requests for schemes, usually local waiting restrictions and/or parking issues. All requests receive a brief assessment from staff and are placed on either the HAC list or Calendar Brief (CalBrief) before being presented to the Committee for consideration.
- 6. Those requests accepted are then designed in detail and presented to HAC for consideration as a proposal. Approval to formally consult is then obtained through a subsequent Executive Decision Report.
- 7. It is considered that this level of committee oversight is excessive and results in a substantial amount of staff time being used to assess schemes and draft Committee papers for proposals that have a relatively minor impact or little or no likelihood of proceeding.

Proposed Changes to HAC

8. The role of the Committee is recognised in being an important forum for the public consideration of representations on major proposals; it is however proposed that the role and function of the Committee should be streamlined whilst maintaining the effective consideration of major traffic schemes.

Governance Committee 9 March 2016

- 9. It is important that the Committee are clear with the classification of what constitutes a minor scheme as it is these proposals that will not be automatically presented to them.
- 10. It is the aim of this report to give Councillors a clear framework to identify major schemes based on their size and their impact in respect of geographical scope, cost, safety and other impacts. Because of this a comprehensive Ward Councillor call in process will be available as set out below. This will allow for all proposals to be referred to HAC on request if considered appropriate.
- 11. Traffic Order proposals arising from the criteria below at 1 to 6 would be considered a major scheme. The list is designed to identify the general impact arising from proposals and is not intended to be prescriptive:
 - 1) an integrated scheme such as new Controlled Parking Zones that result in changes other than amendments to existing restrictions
 - 2) the introduction of single scheme involving 3 or more roads
 - 3) the introduction of paid for parking not being amendments within an existing scheme, or
 - 4) the introduction of new permit parking not being amendments within an existing scheme including changes to the times of operation.
 - 5) the introduction of new bus stop accessibility locations.
 - 6) proposals with a multi-ward impact
- 12. Minor issues will consist of local variations to existing restrictions being any proposal that has a limited and localised impact on residents, businesses or the provisions in the surrounding highway. Each of these proposals will be open to the Ward Councillor call in process and will include such measures as:
 - 1) Double yellow lines
 - 2) Single yellow lines
 - 3) Loading bays
 - 4) Disabled parking bays
 - 5) Localised amendments to permit bays
 - 6) Localised amendments to pay for parking bays
- 13. Where proposed changes are the result of an approved Planning Application, the details relating to any traffic order changes will be treated as minor issues and processed through the delegated process.
- 14. The following proposals are put forward regarding the use of HAC:-

General

(a) That all proposals will be investigated by StreetCare officers and outline proposals circulated using the existing Calbrief system, alerting all ward councillors of an impending issue.

- (b) That a call in procedure will be available providing Ward Councillors the opportunity to request all items be placed before HAC either at the Calbrief stage or ahead of the final design being approved.
- (c) That for delegated changes, a further referral to HAC may be requested following objections, where the Lead Member or Head of Service feel it appropriate.
- (d) That Ward Councillors requesting that a proposal not classed as major be referred to the HAC for consideration make it in writing during the Calbrief stage to the Head of Service (as outlined in Appendix 1).
- (e) That unless Ward Councillors are in favour of the formal consultation of the scheme Ward Councillors they may defer schemes to HAC at any point before the final design.
- (f) That the HAC call-in procedure will reflect that followed by Regulatory Services (ie. Planning) Committee as outlined in this report.

Major Schemes

- (a) Where schemes are considered as major listed in 13, initial investigations and design will be carried out and where necessary, informal consultations conducted before a report is submitted to HAC for its consideration prior to authorisation to advertise.
- (b) In cases relating to schemes that would automatically be reviewed by HAC, it will only be consulted following any initial consultations and the preparation of a draft design.
- (c) That the major category schemes are automatically reported to HAC following the initial investigations for their comment prior to approval to officially consult, and where no objections are received the order be made without further reference to HAC.

Minor Schemes

- (a) That greater use is made of delegated powers, providing a more efficient approach when dealing with minor, localised changes to traffic management Orders as listed in 14.
- (b) Minor schemes may still be referred to HAC if the Ward Councillor feels this is needed at either the Calbrief stage or ahead of the final scheme approval.
- (c) Minor schemes may still be referred to HAC if objections have been received following the formal consultation and it is felt by the Lead Member or the Head of Service that the objections raise issues in need of advice from HAC.
- (d) As for the major issues, once approved these proposals will be formally advertised and if there are no objections then made without any further delay, unless specifically requested by the Head of Service or the Lead Member.

- 15. The objective is to use HAC for issues that have a more strategic impact on residents and businesses.
- 16. These measures will not reduce the local democratic input as members will be included in all Delegated Authority approvals being sought through the Calbrief process. If a Ward Councillor feels that any particular issue within their ward were better raised at HAC then they will be able to request that the matter be deferred to HAC for consideration.

Constitution Amendment

17. That the following be deleted from the Committee Procedure Rules for the Committees

Part 4: Committee Procedure Rules

Rules for specific meetings

15 Highways Advisory Committee

- (a) The Highways Advisory Committee will consider any proposals for a parking scheme which is referred to it by a member within the 7 day consultation of the request being notified to members via Calendar Brief. This will not apply to schemes which are not subject to officer delegation as these will be placed before HAC.
- (b) Where representations have been received to a scheme, one objector and one supporter shall have an opportunity to address the Committee. The addresses shall not exceed six minutes (which means that each address shall not exceed three minutes) or such lesser time as the committee by resolution, either generally or in relation to a specific scheme, may agree.
- (c) The Chairman may use his/her discretion to allow more than one objector and/or one supporter to address the Committee.
- (d) A councillor calling-in a scheme or speaking as a Ward Councillor shall be limited to four minutes in addressing the Committee.

And the following revised procedure rules for discussion be inserted in their place

Part 4: Committee Procedure Rules

Rules for specific meetings

15. Highways Advisory Committee

(a) The Highway Advisory Committee will consider proposals for a material parking change which meets any of the criteria listed in 1) to 6) below (except for those which are subject to officer delegation as outlined elsewhere in the Constitution):

- 1) an integrated scheme such as new Controlled Parking Zones that result in changes other than amendments to existing restrictions
- 2) the introduction of single scheme involving 3 or more roads
- 3) the introduction of paid for parking not being amendments within an existing scheme, or
- *4) the introduction of new permit parking not being amendments within an existing scheme.*
- 5) the introduction of new bus stop accessibility locations.
- 6) proposals with a multi-ward impact
- (b) Any other proposal which will result in a material parking change other than those outlined in 15 (a), will be notified to Members via CalBrief and be available for call-in to HAC by the Ward Councillor for consideration at any stage prior to the final approval of the proposed measures by the Ward Councillor.
- (c) Ward Councillors will be given a 7 day period to following notification the final design during which they may refer an item to HAC. If no request to refer to HAC is received the item will proceed through delegated powers for advertising.
- (d) Any request for call-in must be received by the Head of Service in writing (to include email and fax) during the Calbrief stage (as outlined in Appendix 1). If no such request is received by the CalBrief deadline the Head of Service may determine the proposal in agreement with the Cabinet member.
- (e) Referring schemes to HAC
 - *i.* A Ward Councillor should be able to call in any application advertised in CalBrief within their ward citing their reasons for call-in.
 - *ii.* Following the scheme's design, a ward councillor will be shown the design. The Ward Councillor is then entitled to refer the scheme to HAC for consideration if they so choose.
 - iii. Any non-Ward Councillor can call in any application across Havering where it is felt by the Cabinet Member or the Head of Service that these objections raise issues in need of advice from HAC/ are issues of material concern (In line with regulatory services - planning)

- (f) A Ward Councillor calling-in a proposal should attend the Highways Advisory Committee or appoint a substitute to explain the reasons for the call in.
- (g) A Ward Councillor calling-in a proposal on an item or a councillor from the Ward where the proposal has been made shall be limited to four minutes in addressing the Committee.
- (h) Where public representations have been received to a scheme which is before the Committee for consideration, one objector and one supporter shall have an opportunity to address the Committee. The addressees shall not exceed six minutes (which means that each addressee shall not exceed three minutes) or such lesser time as the committee by resolution, either generally or in relation to a specific scheme, may agree.
- (i) The Chairman may use his/her discretion to allow more than one objector and/or one supporter to address the Committee.

Likely savings

- 18. Under the current process the introduction of even the most minor amendment (not being a double yellow line at a junction) can take as long as <u>33 weeks from start to finish</u>. This includes minor bay and other restrictions that do not fall within the limited scope of existing delegated powers.
- 19. Under the proposal it can be seen that the time taken between the initiation of a scheme and its implementation on site can be significantly reduced by expanding the scope of this more streamlined process.
- 20. This will have the effect of streamlining report writing and structuring the consultation and implementation programme such that all stakeholders will be aware of the timetable, be able to comment on the proposal and be able to pass this information on to their constituents.
- 21. With the proposals outlined in this report it is hoped that up to 70 days can be saved from the overall implementation time involved in minor schemes.
- 22. For major schemes, where the initial design has been carried out before reporting to HAC and where a further report will only be submitted if objections are made a saving of up to 35 days may be possible.

IMPLICATIONS AND RISKS

Financial implications and risks:

There are no direct financial implications

Legal implications and risks:

There are no Legal implications arising from this report

Human Resources implications and risks:

There are no direct human resource implications

Equalities implications and risks:

There are no direct Equalities implications arising from this report. However, officers and Members, including those with delegated powers are reminded that when considering proposals/requests, consulting on proposed schemes and making decisions they must have "due regard" to the Public Sector Equality Duty and the need to:

- Eliminate unlawful discrimination
- Advance equality of opportunity, and
- Foster good community relations

in relation to people who share a relevant protected characteristic and persons who do not share it.

Officers and decision makers must carefully consider any issues / concerns raised on Equality and Diversity grounds and proactively explore relevant alternative solutions prior to making a final decision. If after considering the potential/likely equality implications decision-makers conclude that the decision is justifiable and decide to go ahead with the implementation of the proposal, officers must ensure that the effects of the scheme are effectively monitored and any disproportionate impact on protected groups is escalated and addressed.

Where infrastructure is provided or substantially upgraded, e.g. where there is some visual impact from required signing and lining works, reasonable adjustments should be made to reduce temporary disruptions and improve long-term accessibility for individuals and groups with protected characteristics (mainly, but not limited to disabled people, children and young people, older people). This will assist the Council in meeting its duty to consider reasonable adjustments under the Equality Act 2010.

BACKGROUND PAPERS

None

Governance Committee 9 March 2016 Appendix

PROCESS CHART FOR EXISTING USE OF HAC/DELEGATED AUTHORITY RELATING TO TRAFFIC MANAGEMENT ORDERS



Governance Committee 9 March 2016 Appendix





FULL COUNCIL, Wednesday 8 June 2016

MEMBERS' QUESTIONS

CYCLISTS IN PARKS

1) <u>To the Cabinet Member for Culture & Community Engagement, Councillor</u> <u>Melvin Wallace</u>

From Councillor Reg Whitney

Would the Cabinet Member confirm what action is being taken to deal with the increasing number of complaints of speeding cyclists in our parks.

HGV PARKING ON THE WENNINGTON BRIDGE

2) <u>To the Cabinet Member for Environment, Regulatory Services and</u> <u>Community Safety, Councillor Osman Dervish</u>

From Councillor Jeffrey Tucker

Would the Cabinet Member please provide an update regarding improving the condition of and removing HGV parking on the A13/Wennington Bridge which is a gateway to Havering?

BUS LANES IN STRAIGHT ROAD

3) <u>To the Cabinet Member for Environment, Regulatory Services and</u> <u>Community Safety, Councillor Osman Dervish</u>

From Councillor Denis O'Flynn

How many PCNs have been issued to motorists in the last 12 months for Bus Lane infringements in Straight Road Harold Hill?

BLUE BADGE ENFORCEMENT

4) <u>To the Cabinet Member for Adult Social Services and Health, Councillor</u> <u>Wendy Brice-Thompson</u>

From Councillor John Wood

Given a recent report in the Romford Recorder that over 350 blue badges belonging to people who have died might still be regularly used, would the Cabinet Member confirm

what regular enforcement action is being taken to ensure that these are not used, as this reduces revenue for the council and stops genuine users from using spaces allocated to disabled drivers.

PLANNING ENFORCEMENT IN WILFRED AVENUE, RAINHAM

5) <u>To the Cabinet Member for Environment, Regulatory Services and</u> <u>Community Safety, Councillor Osman Dervish</u>

From Councillor David Durant

Would the Cabinet Member please provide an update regarding enforcement against the 2 metre high industrial front brick walls and hard front standing without drainage channels in a residential turning at 20 Wilfred Avenue, Rainham?

MEASURES FOR DEALING WITH REGULAR VEHICLE COLLISIONS

6) <u>To the Cabinet Member for Environment, Regulatory Services and</u> <u>Community Safety, Councillor Osman Dervish</u>

From Councillor Barry Mugglestone

Whilst Transport for London provides funding for traffic calming measures where their Killed or Seriously Injured (KSI) criteria is met, would the Cabinet Member confirm what action this council will take to deal with those locations where the KSI criteria is not met, but where there are regular vehicle collisions.

PRIMARY SCHOOL AT DOVERS CORNER

7) To the Cabinet Member for Children & Learning, Councillor Robert Benham

From Councillor Keith Roberts

Would the Cabinet Member please provide an update regarding securing a 3FE Primary school as part of the Dovers Corner-Dagenham New Road Housing Zone to ensure a sustainable development?

OBJECTIVES AND TARGETS FOR NEW CHIEF EXECUTIVE POST

8) <u>To the Leader of the Council, Councillor Roger Ramsey</u>

From Councillor Ray Morgon

Would the Leader of the Council agree with me that it is right that all members of staff have clear objectives and targets, and would he further agree with me that those set for the new Chief Executive should be shared with this council and an update on each target reported back to Members on a regular basis.

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BED & BREAKFAST ACCOMMODATION FOR HOMELESS FAMILIES

9) <u>To the Cabinet Member for Housing, Councillor Damian White</u>

From Councillor Michael Deon-Burton

Following reports in other areas of Councils being unable to provide suitable accommodation for homeless families, would the Cabinet member confirm if Havering has ever found itself in a bidding competition with other authorities e.g. Newham, for bed & breakfast accommodation?

PAVEMENT IMPROVEMENTS IN SHOPPING AREAS

10)<u>To the Cabinet Member for Environment, Regulatory Services and</u> <u>Community Safety, Councillor Osman Dervish</u>

From Councillor Stephanie Nunn

There are a number of small scale shopping areas across Havering where pavements have not been renewed despite high footfall. Would the Cabinet Member confirm what strategy is in place to bring these areas up to a better standard?

ARRANGEMENTS FOR RENTED ACCOMMODATION IN THE BOROUGH

11)<u>To the Cabinet Member for Housing, Councillor Damian White</u>

From Councillor Graham Williamson

Havering's two new Housing Zones will deliver thousands of new properties, many more than could be filled by Havering residents looking for a home. However, can the Administration assure us that any and all properties for rent taken over by Housing Associations are offered firstly to our Council under 100% Nomination Rights so that we can clear our Housing Register.

TRANSPORT FOR LONDON FUNDING FOR ROAD MAINTENANCE

12)<u>To the Cabinet Member for Environment, Regulatory Services and</u> <u>Community Safety, Councillor Osman Dervish</u>

From Councillor John Mylod

Currently Havering Council is funded by Transport for London to ensure category "A" roads across Havering are in good condition. Has the Cabinet Member any plans to press Transport for London to extend this to category "B" and "C" roads?

COUNCIL TENANTS FROM OUT OF BOROUGH

13) To the Cabinet Member for for Housing, Councillor Damian White

From Councillor June Alexander

Would the Cabinet Member supply the current number of council properties, broken down per ward, now occupied by tenants emanating from outside Havering.

Agenda Item 9



COUNCIL, 8 June 2016

MOTIONS FOR DEBATE

A RESTRICTIONS ON BUILDING OF SCHOOLS

Motion on behalf of the Independent Residents' Group

This Council regrets that Government's devolution plans involve banning councils from building new schools and restricting capital funding for existing local authority schools, as part of their policy of removing all schools from local authority control and centralising control to Whitehall.

The Council still retains a statutory duty to provide sufficient school places to meet demand from within and outside the borough, but does not have a statutory duty to provide the infrastructure needed to service the additional places and thus this council further regrets the lack of government capital funding and duty to provide quality facilities as well as additional places.

In particular, this Council believes the forecast demand from the proposed Dovers Corner-Dagenham New Road Housing Zone should be met by building an entirely new 3FE Primary school within the development and not by expanding existing schools. Existing schools should only where appropriate be expanded to meet demand from existing residential areas. At present the prospect of an entirely new school within the New Road Housing Zone is dependent on Officers securing a new privately sponsored school with funding from GLA/developer!

Thus this Council will 1) make representations to our local MPs, the Local Government Association and Secretary of State for Education to seek an urgent increase in capital funding and change in the law to allow councils to build new schools where they are needed. 2) where appropriate expand existing schools with the necessary infrastructure to meet the growing forecast demand for school places in Havering. 3) only progress the New Road Housing Zone if a 3FE Primary school is secured as part of the development to make it sustainable.

Amendment on behalf of the Conservative Group

Amend motion to read:

This Council noting that the Government's further plans to reform school and education provision will be considered by Parliament on introduction of the forthcoming Education for All bill welcomes the intention of the Executive to review

the proposals coming forward and to make appropriate representations through the LGA and London Councils and to local MPs.

The Council notes further with approval that primary school provision is an integral part of the Beam Park scheme and that progress on this will be reported to members as the matter progresses.

Amendment on behalf of the Labour Group

Amend motion to read:

This Council regrets the Government's Education Policies and the direction of travel set out in the recent White Paper 'Education Excellence Everywhere' which together undermine the role of Local Education Authorities and which:-

- 1) Severely restrict the ability of local authorities to plan and build new schools to address the demand for new school places;
- 2) Reduce local councils influence and ability to support schools and to assist them achieving higher standards of performance; and,
- 3) Eliminates local democratic accountability

In view of the above the Council calls upon the Government to reverse its policies and provide the capital resources it has provided in the past to enable this Borough and others to address the demand for new school places. In furtherance of this aim the Council it will make representations to its Members of Parliament, the Mayor of London, the Local Government Association, London Councils and the Secretary of State for Education.

The Council believes in encouraging schools to collaborate and resolves to strengthen the Havering Schools Education Partnership which continues to provide high quality outcomes for all students in the Borough.

B ON-LINE POLICY

Motion on behalf of the Independent Residents' Group

This Council calls on the Executive to review its policy that all customer enquires need to be made online to assist those residents who are not computer literate and/or wish to speak to a staff member when accessing council services.

Amendment on behalf of the Residents' Group

Amend motion to read:

Whilst this council agrees the benefits from digitalisation of services, nevertheless, this council agrees to a cross party working group to look at how customers (including members) are able to access all council services other than online to ensure that no resident of this borough becomes socially isolated or excluded.

Amendment on behalf the Conservative Group

Amend motion to read:

This Council welcomes the revision of Cabinet portfolios in order to review all implementation of national policy for channel shift and digitalisation so as to assist those residents who are not computer literate and/or wish to speak to a staff member when accessing council services.

C 'ROGUE' LANDLORDS

Motion on behalf of the Independent Residents' Group

Following the Localisation of the Housing Revenue Account and the enhanced status and resources this gives the Housing Department, this Council recommends to the Executive that it agrees a policy to take effective action to deal with 'rogue' landlords both large and small throughout Havering in the interests of tenants.

Amendment by the Conservative Group

Amend motion to read:

This Council welcomes the action taken so far in combating rogue landlords within Havering, through the possible introduction of an Article 4 direction and licensing of private landlords, as well as any other measure that would support sustainable tenancies and a vibrant housing sector.

Amendment on behalf of the Labour Group

Amend motion to read:

This Council reaffirms its decision to introduce an Article 4 Direction and an effective Licensing Scheme of Private Landlords as soon as it can and further agrees as a matter of priority to ensure that it takes action under the Housing Act 2004 when it has concerns about the quality of accommodation provided in residential property

within the Borough and also to use both housing and planning powers simultaneously to take action against rogue Landlords.